

Parkland County & Yellowhead County Intermunicipal Development Plan

# What We Heard Report

One Parkland: Powerfully Connected.

Planning & Development Services





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## **Introduction**

This "What We Heard" Report has been prepared by Parkland County in cooperation with Yellowhead County in support of Parkland County Bylaw 2018-18 Parkland County and Yellowhead County Intermunicipal Development Plan (IDP).

The report describes the public engagement process, outlines the stakeholders involved, and summarizes stakeholder feedback.



# **Public Engagement Objectives**

- 1. Inform Parkland County and Yellowhead County residents of IDP goals
- 2. Encourage feedback from residents on IDP policies
- 3. Consult stakeholders on draft IDP policies

### **Identified Stakeholders**

### EXTERNAL STAKEHOLDER ENGAGEMENT

- Intermunicipal Development Plan Open House
  - o Parkland County
    - Mayor & Council
    - Residents within 800 m of county borders (IDP area)
    - County residents
    - Agencies and organizations
  - o Yellowhead County
    - Mayor & Council
    - Residents within 800 m of county borders (IDP area)
    - County residents
    - Agencies and organizations

### INTERNAL STAKEHOLDER ENGAGEMENT

- Parkland County
  - Development Services staff were provided regular project updates via group meetings
- Yellowhead County
  - Information sharing and project updates occurred on a regular basis between Parkland County and Yellowhead County



## **Methods of Engagement**

Parkland County focused on traditional engagement methods to engage the public and stakeholders.

- Open house advertisements (ran for three (3) weeks in advance of the open house)
  - Spruce Grove Examiner
  - o Stony Plain Reporter
  - o Pembina Post
  - o Community Voice
  - o Parkland County Facebook page
  - o Parkland County Twitter page
  - o Parkland County website
- Open house notification letter
  - This letter was sent out to all landowners within the Plan Area. The letter invited residents to the open house and provided a brief overview of the purpose of the IDP.
- Public Open House
  - o September 18<sup>th</sup>, 2018; 6:00 P.M. 8:00 P.M.; Tipple Park Museum, Evansburg



### <u>What We Heard</u>

### **OPEN HOUSE QUESTIONS/COMMENTS**

The following questions/comments occurred during the open house. As these were in-person and verbal, the question/comment and county response has been paraphrased while maintaining as much accuracy as possible.

Resident Question/Comment	County Response
<ul> <li>Several residents expressed confusion over why the Plan is being developed, and what is the overall purpose of the Plan.</li> </ul>	<ul> <li>Parkland County and Yellowhead County staff stated that the completion of the Intermunicipal Development Plan (IDP) is a new requirement under the Government of Alberta. Staff stated that the purpose of the Plan is to confirm and reinforce future land uses (i.e. in the next 30+ years) for lands of either side of the municipal boundary.</li> </ul>
<ul> <li>Several residents were concerned that development was happening right now – and both counties were gathering feedback on a specific development.</li> </ul>	<ul> <li>Staff from both counties expressed that the Plan is a "future looking plan" for how lands along county boundaries will be developed – and that the Plan doesn't propose any specific development.</li> <li>Staff also stated that future land uses in the proposed IDP align to both counties' municipal development plans and area structure plans for the area, and that both counties are not proposing and different land uses that what is identified in these plans.</li> </ul>
Several residents were concerned about more recreational uses along the Pembina River and negative impacts due to recreational uses such as tubing.	<ul> <li>Staff from both counties expressed that the IDP does not talk specifically about "tubing". The IDP is a very broad plan that only talks about both counties working together on future regional recreational opportunities (i.e. IDP does not state specific types of recreational uses).</li> <li>Staff expressed that both counties have an expectation that future recreational development along the Pembina River is developed and managed responsibly.</li> </ul>



Resident Question/Comment	County Response
Two residents were concerned that the Plan is done and that residents have "no say" on the Plan.	Staff from both counties stressed that the Plan has to be done on a very quick timeline mandated by the Government of Alberta (i.e. approximately 2 years). Staff also expressed that the residents from both counties will have an opportunity to voice their opinions during the public hearing process.
Two residents stated that "it's about time" both Parkland and Yellowhead Counties were coordinating on land uses.	Staff stated that the relationship between both counties is positive, and that the IDP and Intermunicipal Collaboration Framework (ICF) will solidify this good working relationship.
One resident questioned the purpose of the Intermunicipal Collaboration Framework (ICF).	Staff responded that the purpose of the ICF was to identify servicing areas where both counties "may work on in the future" to ensure residents of both counties receive good and effective services such as fire response and bylaw enforcement.
One resident stated some minor discrepancies with Map 2 – Hamlet Service Area.	Parkland County staff noted the discrepancies and have completed needed changes.
One resident expressed concerns about rural crime.	Staff expressed that this issue is not addressed in the IDP.



### DISPLAY BOARD QUESTIONS/COMMENTS

The following questions/comments were placed on the feedback areas of the open house display boards. These areas were designed to encourage stakeholders to question or comment on draft IDP policies through the use of sticky notes.

IDP Policy	<b>Resident Question/Comment</b>	County Response
Section 5: Land Use Policies	<ul> <li>"When acreages are approved in farming areas, written notice should be given to the developer and purchaser of the acreages on rights and farming practices allowed by adjoining farmers/ranchers.</li> <li>Moving cattle down roads</li> <li>Responsibility of both parties on fencing and maintaining fences</li> <li>Rights of farmers regarding hours of work (i.e. early morning and late evening work on farmland)</li> <li>Work on farms on weekends. Some acreage owners have been successful in stopping hauling of hay/silage past (sp.) their acreages on Sunday."</li> </ul>	<ul> <li>An IDP is a high-level land use plan that reinforces future land use on either side of the municipal boundary.</li> <li>Agriculture has been identified as a primary use within the Plan Area.</li> <li>This comment will not be specifically addressed in the IDP. However, Parkland County's MDP Bylaw 2017- 14 does address the "Right to Farm" and endeavours to increase public awareness and understanding of agricultural operations and businesses by promoting the importance of the agricultural industry.</li> </ul>
Section 8: Economic and     Social Developments	• "Schools to work together. Halls and seniors."	Context of comment     unknown.



### EXIT SURVEY QUESTIONS/COMMENTS

The following questions/comments were written by open house attendees on a one page survey (see Appendix F and G). Stakeholders were asked to fill out the survey as they left the open house, and were encouraged to provide feedback of any kind that might improve future open house events.

Resident Question/Comment	County Response
"More information regarding the protection of historic land places along the river."	<ul> <li>Administration is unclear of the context of this comment. However, the IDP does address Environmental Reserve dedication along the Pembina River to protect the integrity of natural systems. Additionally, Parkland County's Municipal Development Plan Bylaw 2017-14 addresses Heritage Planning and directs the County to investigate ways to inventory, preserve, and maintain historic sites within the County.</li> </ul>
• "More accuracy in maps."	• The open house provides an opportunity for Administration to receive feedback from residents on draft policies and mapping. Discrepancies in mapping were reviewed following the engagement event and required changes have been completed.
• "The font on the handout is to (sp.) small. The backside is blank use both sides, increase the font size, age of attendees may be of interest, mostly seniors were at the open house."	• Administration will note this feedback for future open house events.
• "Be able to get a better answer from speakers, what really lies ahead for agriculture land owners or river boundaries."	• The IDP does not propose a specific development. It provides residents with assurance on future land use in the area as depicted on Map 2 of the Plan.



### **Engagement Summary**

- The purpose of the open house was to gather information on the eight (8) main sections and accompanying policy of the Intermunicipal Development Plan
  - o September 18<sup>th</sup>, 2018; 6:00 P.M. 8:00 P.M.; Tipple Park Museum, Evansburg
- Forty-seven (47) citizens attended
  - o Twenty-seven (27) residents from Parkland County
  - Eighteen (18) residents from Yellowhead County
  - Two (2) residents preferred not to say
- Most concerns raised by open house attendees related to the purpose and intent of the Plan. However, once informed by Project Staff of the legislative requirement to complete the Plan, residents raised no major concerns directly related to the draft IDP policies or policy direction.



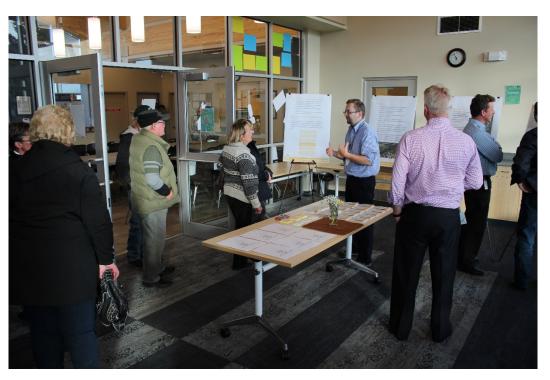


Figure 1: Photo taken at the open house.



Figure 2: Photo taken at the entrance to the open house.





Figure 3: Photo taken at the open house.



Figure 4: Photo taken at discussion area of open house.



## **Appendix A: Public Open House Advertisement**



If you live within 800 meters of Yellowhead or Lac Ste. Anne County, be sure to drop in and have your say on our Intermunicipal Development Plan and Intermunicipal Collaboration Frameworks.

These important documents guide how neighbouring municipalities work together and grow!

Intermunicipal Development Plans (IDP) help ensure future infrastructure and land use is coordinated between municipalities.

Intermunicipal Collaboration Frameworks (ICF) are an agreement on municipal services between neighbouring municipalities that coordinates how services may be provided for all residents.

### Yellowhead County IDP/ICF Open House

September 18, 2018 6:00 p.m. - 8:00 p.m.

Tipple Park Museum 4924-48 Street, Evansburg Drop in anytime



### Lac Ste. Anne County IDP/ICF Open House

September 25, 2018 5:00 p.m. - 7:00 p.m.

Manly Hall 2320 HWY 16, Parkland County Drop in anytime



For more information, please visit www.parklandcounty.com/idp or contact Martin Frigo, Parkland County's Long Range Policy Planning Manager, either by phone 780-968-8888 ext. 8389 or email Martin.Frigo@parklandcounty.com



### **Appendix B: Open House Notification Letter**



### YOU ARE INVITED!

«NANAME» / «NANAME1A» «NAADD1» «NAADD2» «NAADD3» «NACITY», «NAAPRV» «NAPSTC»

#### WHAT: PARKLAND COUNTY AND YELLOWHEAD COUNTY INTERMUNICIPAL DEVELOPMENT PLAN AND INTERMUNICIPAL COLLABORATION FRAMEWORK

 WHEN:
 TUESDAY, SEPTEMBER 18<sup>™</sup>, 2018
 6:00 P.M. TO 8:00 P.M. (DROP IN)

WHERE: TIPPLE PARK MUSEUM 4924 48 AVENUE EVANSBURG, AB TOE OTO

You are invited to the Parkland County and Yellowhead County Intermunicipal Development Plan (IDP) and Intermunicipal Collaboration Framework (ICF) Public Open House. Please drop in to learn more about the project and provide your comments.

Due to changes in the Municipal Government Act, Parkland County and Yellowhead County are currently in the process of drafting their Intermunicipal Development Plan (IDP) and Intermunicipal Collaboration Framework (ICF). These are statutory documents prepared by two municipalities which share a common border. The IDP and ICF will help ensure future infrastructure and land use policy is coordinated between the two municipalities.

You are receiving this invitation as you are a property owner within the Intermunicipal Development Plan Area.

#### YOUR INPUT AND IDEAS ARE IMPORTANT TO US!

Manuel Service Ares

Future Land

Use Map



For more information, please contact: Martin Frigo; Manager, Long Range Planning; Parkland County Phone: (780) 968-8443 Email: Martin.Frigo@parklandcounty.com



### **Appendix C: Public Open House Display Boards**

**Disclaimer:** Appendix C represents information shared with the public at the Parkland County & Yellowhead County IDP open house and is not a final copy for approval.



# WELCOME TO OUR OPEN HOUSE

Yellowhead County and Parkland County are working together to create an **Intermunicipal Development Plan (IDP)** and **Intermunicipal Collaboration Framework (ICF).** At tonight's Open House you will find:

- 1. Proposed IDP Goals
- 2. Draft IDP Policy Highlights
- Yellowhead County and Parkland County staff available to answer any questions you may have
- 4. An area where you can view the draft IDP and ICF documents





### What is an Intermunicipal Development Plan?

- A high-level policy plan prepared by two (or more) municipalities that share a common border
- Ensures future development and land use policy is coordinated between municipalities
- Reduces the possibility of any conflicts between Counties
- Ensures the relationship remains strong, transparent, and collaborative in the future

# Why is this Intermunicipal Development Plan required?

The Government of Alberta mandates that municipalities with a shared border complete an IDP. Under Section 631 of the Modernized Municipal Government Act (MMGA), Yellowhead County and Parkland County have agreed to jointly engage in an IDP.







### IDP Goals

- To establish in good faith a method for collaboration between both Counties on land use matters.
- To reduce the potential for future conflict(s) and encourage understanding.
- To identify and conserve environmental features, recreation, and open space.
- To harmonise and confirm future land uses, infrastructure, transportation, and development within the Plan Area.
- To provide a process and procedure for dispute resolution, amendments, and administration of the Plan.
- To enhance opportunities for increased quality-of-life through a diversified local economy and quality community services.
- To meet requirements of the Modernized Municipal Government Act (Section 631), the Edmonton Metropolitan Regional Growth Plan requirements (Parkland County), and any other applicable requirement.







### **Plan Area**

The IDP consists of two policy areas; the **Rural Area** and the **Hamlet Service Area**. Together, the joint Plan Area covers approximately 10,726 ha (26,505 ac) of land.

### **Rural Area:**

The Rural Area extends 800 metres from the Parkland County and Yellowhead County boundary lines or from the top of bank of a body of water or watercourse.

### Hamlet Service Area:

Within those lands governed by the Evansburg Area Structure Plan and the Entwistle Area Structure Plan, the IDP Hamlet Service Area boundary shall extend from the Pembina River to the nearest quarter section line or municipal roadway.



**Overview Map** 





Please feel free to use sticky notes to provide comments. Your input and ideas are important to us!

### SECTION 5: LAND USE POLICIES

This section supports communication between Administrations on land use decisions to guide coordinated development within the Plan Area. IDP policies in this section ensure that the land use decisions will be made to benefit residents of both Counties.

### SECTION 6: HAMLET SERVICE AREAS

This section speaks to working cooperatively to promote the development of infrastructure in Evansburg and Entwistle, and support the hamlets as regional destinations for recreation, tourism, and other economic development opportunities.





Please feel free to use sticky notes to provide comments. Your input and ideas are important to us!

### Section 7: Transportation and Infrastructure Policies

Yellowhead County and Parkland County recognize the importance of safe, coordinated, and efficient infrastructure networks. IDP policies in this section ensure that infrastructure will be constructed cooperatively for the benefit of residents of both Counties.

### SECTION 8: ECONOMIC AND SOCIAL DEVELOPMENTS

Yellowhead County and Parkland County will work cooperatively to encourage opportunities for a diversified local economy. IDP policies in this section recognize the importance of tourism and regional recreation use in both Counties.





Please feel free to use sticky notes to provide comments. Your input and ideas are important to us!

### Section 9: Coordination of Intermunicipal Programs

This section supports the promotion of community services or programs to enhance resident quality of life. IDP policies in this section will promote social and economic development activities within the Plan Area.

### SECTION 10: ENVIRONMENTAL POLICIES

Yellowhead County and Parkland County are characterized by a diverse network of natural areas that are valued by local residents. IDP policies in this section recognize the important ecological and sociological benefit that these areas provide.





Please feel free to use sticky notes to provide comments. Your input and ideas are important to us!

### SECTION 11: IMPLEMENTATION AND ADMINISTRATION

This section outlines the steps both Counties will take to ensure open communication between administrations of both municipalities.

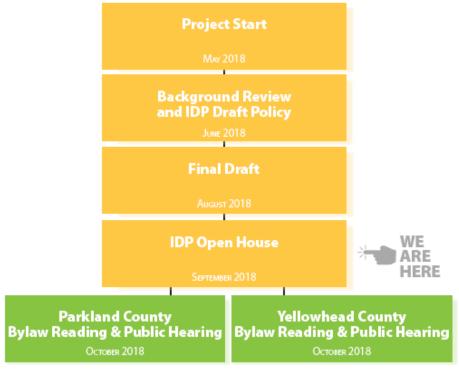
### SECTION 12: DISPUTE RESOLUTION

This section outlines the comprehensive process for the resolution of disputes that will ensure conflicts are resolved fairly and in good faith.





# **Project Timeline**



# Tell us what you think!

Please take a few minutes to complete our comment sheet and help us to improve our public engagement!

If you have any questions or comments regarding the document, or if you would like additional information, please contact:

 Bence:
 (780)
 968-8443
 Email:
 Rachelle.Trovato@parklandcounty.com

OR

Brent Shepherd; Planning & Development Manager, Yellowhead County Phone: (780) 723-4800 Email: bshepherd@yellowheadcounty.ab.ca





### YELLOWHEAD COUNTY AND PARKLAND COUNTY INTERMUNICIPAL COLLABORATION FRAMEWORK (ICF)

### What is an Intermunicipal Collaboration Framework?

Similar to an Intermunicipal Development Plan (IDP), municipalities that share a common boundary must create an Intermunicipal Collaboration Framework (ICF). ICF's are intended to:

- Facilitate cooperation between neighbouring municipalities
- Provide integrated, coordinated, and efficient municipal services
- Allocate municipal resources efficiently to benefit Yellowhead County and Parkland County residents

# Why is this Intermunicipal Collaboration Framework required?

The Government of Alberta mandates that municipalities with a shared border complete an ICF. Under Part 17.2 of the Modernized Municipal Government Act (MMGA) Yellowhead County and Parkland County have agreed to jointly engage in an ICF.

### How are IDP's and ICF's different?

An **IDP** is a statutory land use plan between two or more adjacent municipalities. It ensures future development and land uses between municipalities is coordinated.

An **ICF** is an agreement on municipal services between adjacent municipalities. It coordinates how services may be provided for all residents. Specific direction includes:

- Process of collaboration
- Existing servicing agreements between municipalities
- Administration and resolution of disputes





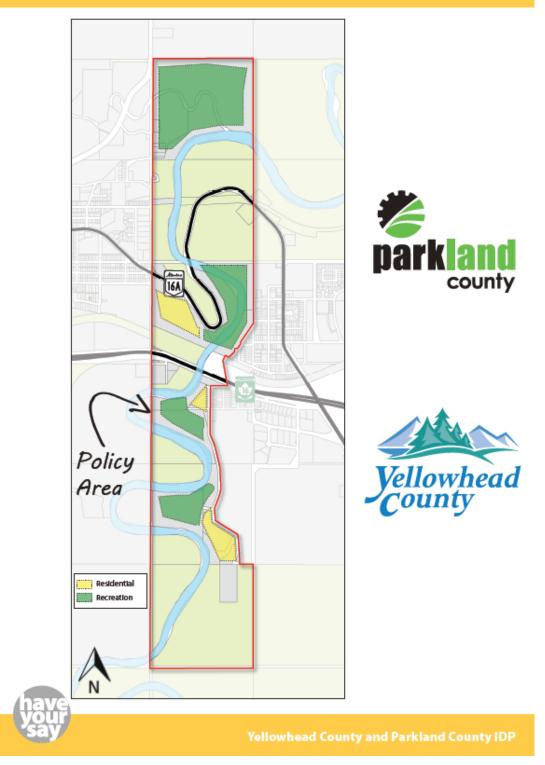
### **Appendix D: Future Land Use Maps**

**Disclaimer:** Appendix D represents information shared with the public at the Parkland County & Yellowhead County IDP open house and is not a final copy for approval.





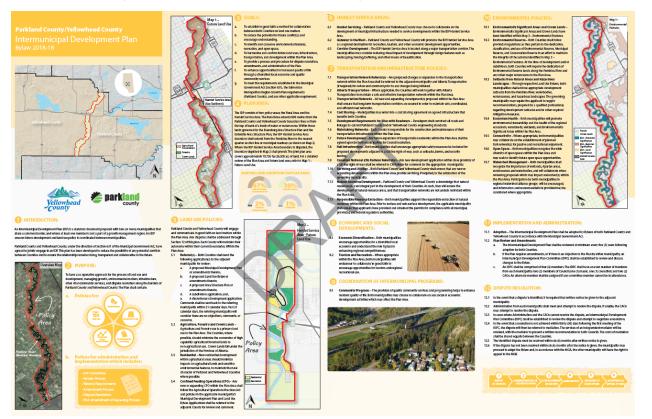
# **FUTURE LAND USE CONCEPT**





# **Appendix E: Intermunicipal Development Plan**

**Disclaimer:** Appendix E represents information shared with the public at the Parkland County & Yellowhead County IDP open house and is not a final copy for approval.





### **Appendix F: Exit Survey**





#### Thank you for sharing your time and knowledge!

Please let us know how we did.

- I am a resident of:
   Parkland County
  - Yellowhead County
- 2. I am a (check all that apply):
  - Resident
  - Landowner
  - Business owner
  - □ Farmer/rancher
  - Developer
  - None of the above

- How did you hear about this open house?
   Stony Plain Reporter/Spruce Grove Examiner
  - Yellowheadlines Newsletter
  - Edson Leader

  - Parkland County website
  - Yellowhead County website
  - Facebook
  - Twitter
  - Word of mouth
  - Other: \_\_\_\_\_\_
- 4. Was the location and time convenient?
  - Yes
  - 🛛 No
    - If "No", please provide feedback here.

How would you like to engage with us regarding future Intermunicipal Development Plans?
 Open house

- Formal presentation
- Online Survey
- Other:

6. What would make this type of event better? Please provide any feedback here.

Any questions? Please contact: Rachelle Trovato Planner – Parkland County Office: 780 968 8443 ext. 8321 rachelle.trovato@parklandcounty.com



### **Appendix G: Completed Exit Surveys**





#### Thank you for sharing your time and knowledge!

Please let us know how we did.

- 1. I am a resident of: Parkland County Yellowhead County
- 2. I am/a (check all that apply):
  - Resident
  - Landowner
  - Business owner
  - □ Farmer/rancher
  - Developer
  - □ None of the above
- 4. Was the location and time convenient? Yes No If "No", please provide feedback here.

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- 3. How did you hear about this open house? □ Stony Plain Reporter/Spruce Grove Examiner
- □ Yellowheadlines Newsletter
- Edson Leader
- Parkland County website □ Yellowhead County website
- □ Facebook
- □ Twitter
- Word of mouth Other:

5. How would you like to engage with us regarding future Intermunicipal Development Plans? Open house

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- Formal presentation
- Online Survey
- Other:

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6. What would make this type of event better? Please provide any feedback here. 127.01

Any questions? Please contact: **Rachelle Trovato** Planner – Parkland County Office: 780 968 8443 ext. 8321 rachelle.trovato@parklandcounty.com **Brent Shepherd** Planning & Development Manager -Yellowhead County Office: 780 723 4800 bshepherd@yellowheadcounty.ab.ca

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Please let us know how we did.

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  - □ Yellowhead County website
  - Facebook
  - □ Twitter
  - □ Word of mouth □ Other:\_\_
- 4. Was the location and time convenient?
  - Yes □ No
    - If "No", please provide feedback here.

5. How would you like to engage with us regarding future Intermunicipal Development Plans? Open house

- Formal presentation
- Online Survey
- Other: \_

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6. What would make this type of event better? Please provide any feedback here.

Hore information regarding the protection of historic the river. long places land

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  - Landowner
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  - None of the above
- Was the location and time convenient?
   Yes
  - □ No

If "No", please provide feedback here.

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  - Stony Plain Reporter/Spruce Grove Examiner
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  - Parkland County website
  - Yellowhead County website
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  - Twitter
  - Word of mouth
  - Other: \_\_\_\_\_\_

- 5. How would you like to engage with us regarding future Intermunicipal Development Plans?
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  - Yellowhead County website
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  - Twitter
  - Word of mouth
  - Other: \_\_\_\_\_\_

4. Was the location and time convenient?

Yes

If "No", please provide feedback here.

PARKING 15 MINIMAL

- 5. How would you like to engage with us regarding future Intermunicipal Development Plans?
  - Formal presentation
  - Online Survey
  - □ Other:

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6. What would make this type of event better? Please provide any feedback here.

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Any questions? Please contact: Rachelle Trovato Planner – Parkland County Office: 780 968 8443 ext. 8321 rachelle.trovato@parklandcounty.com







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No

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  - Twitter

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  - Edson Leader
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  - Yellowhead County website
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  - Word of mouth
  - Other: \_\_\_\_\_

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   Open house
  - Formal presentation
  - Online Survey
  - □ Other: \_\_\_

6. What would make this type of event better? Please provide any feedback here.

THIS EVENT WAS WELL DONE AND LOCATION WAS THISD BOOD &

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  - Other: \_\_\_\_\_

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  - Business owner
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  - Developer
  - None of the above
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  - □ No
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- 3. How did you hear about this open house?
  - Stony Plain Reporter/Spruce Grove Examiner

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- Yellowheadlines Newsletter
- Edson Leader
- Parkland County website
- Yellowhead County website
- Facebook
- □ Twitter
- □ Word of mouth □ Other: \_\_\_\_\_

- 5. How would you like to engage with us regarding future Intermunicipal Development Plans?
  - Open house
  - Formal presentation
  - □ Online Survey
  - Other:

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6. What would make this type of event better? Please provide any feedback here.

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Any questions? Please contact: Rachelle Trovato Planner – Parkland County Office: 780 968 8443 ext. 8321 rachelle.trovato@parklandcounty.com







Please let us know how we did.

- I am a resident of:
   Parkland County
   Yellowhead County
- 2. I am a (check all that apply):
  - Resident
  - Landowner
  - Business owner
  - □ Farmer/rancher
  - Developer
  - None of the above

- How did you hear about this open house?
   Stony Plain Reporter/Spruce Grove Examiner
   Yellowheadlines Newsletter
  - Edson Leader
  - Parkland County website
  - Yellowhead County website
  - □ Facebook
  - □ Twitter
  - □ Word of mouth
  - Other: MAILING
- Was the location and time convenient?
   Yes
  - □ No

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If "No", please provide feedback here.

5. How would you like to engage with us regarding future Intermunicipal Development Plans?

- Formal presentation
- Online Survey
- Ø Other: email contenet

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- □ Twitter
- □ Word of mouth
- Other: JAVVITATION TO

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- 🛛 Yes
- 🗆 No
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